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FM USMISSION USUN NEWYORK
TO SECSTATE WASHDC IMMEDIATE 2342
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LAGOS FOR AMB YOUNG

E.O. 11652: GDS

TAGS: OGEN

SUBJ: USUN DAILY CLASSIFIED SUMMARY NO. 19

FEB. 7, 1977

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1. NONALIGNED COORDINATING COMMITTEE (NACC)--

MALAYSIANS COMMENTED TO US THAT SINCE THE NONALIGNED ALL-OCATED ONLY ONE NACC SEAT TO ASEANS, MALAYSIA STEPPED ASIDE TO PERMIT INDONESIA TO BE ASEAN NACC REPRESENTATIVE FOR 1976-79 TERM. THEY POINTED OUT, HOWEVER, THAT WITH NACC MEETINGS OPEN-ENDED, ALL NONALIGNED MEMBERS MAY ATTEND AS THEY WISH. SRI LANKAN MISSION CONFIRMED THAT 1976-79 NACC CONSISTS OF SRI LANKA (CHAIRMAN), ALGERIA, ANGOLA, BANGLADESH (FIRST 18 MONTHS), AFGHANISTAN (SECOND 18 MONTHS), BOTSWANA, CHAD, CUBA, GUINEA, GUYANA, INDIA, INDONESIA, IRAQ, JAMAICA, LIBERIA, NIGER, NIGERIA, PERU, PLO, SUDAN, SYRIA, TANZANIA, VIETNAM, YUGOSLAVIA, ZAIRE AND ZAMBIA. (CONFIDENTIAL--USUN 354)

2. UNDP GOVERNING COUNCIL--

THE GOVERNING COUNCIL CONCLUDED ITS THREE-WEEK SESSION FEB.

4. LAUNCHING BY CONSENSUS UNDP'S PROJECTED \$2.45 BILLION
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SECOND FIVE-YEAR PROGRAMMING CYCLE (1977-81) DESIGNED TO ASSIST OVER 100 COUNTRIES. THE NEED FOR INCREASED FUNDING AND IMPROVED FINANCIAL MANAGEMENT CONTINUED TO BE MAJOR PREOCCUPATIONS. AS AN ECONOMY MEASURE AND TO FREE THE UNDP SECRETARIAT TO CONCENTRATE MORE ON SUBSTANTIVE PROGRAM MATTERS, UNDP ADMINISTRATOR MORSE ASKED THE COUNCIL TO CONSIDER HOLDING A SINGLE SESSION EACH YEAR, RATHER THAN TWO. THE PROPOSAL MET PROVISIONAL SUPPORT BY A NUMBER OF DELEGATIONS, BUT SEVERAL EXPRESSED RESERVATIONS, WITH INDIA THE MOST OUTSPOKEN. IT WILL BE DISCUSSED FURTHER AT THE JUNE 13-JULY 4 SESSION IN GENEVA. MORSE WAS ACTIVE THROUGHOUT THE SESSION AND STRENGTHENED HIS ALREADY HIGH STANDING WITH PRACTICALLY ALL DEVELOPING AND DEVELOPED COUNTRY DELEGATIONS. CANADA WAS THE MOST OUTSPOKENLY CRITICAL ON BUDGET AND MANAGEMENT QUESTIONS. THE SESSION WAS NOTABLE FOR THE AVOIDANCE OF POLEMICS AND POLITICIZATION. CHINA, CUBA AND THE ARAB STATES ALL ASSUMED A VERY LOW PROFILE THROUGHOUT THE SESSION, AND POTENTIALLY CONTENTIOUS POLITICAL ISSUES WERE EITHER NOT DISCUSSED (PLO, VIETNAM)

OR IF DISCUSSED (APPROVAL OF THE CHILE COUNTRY PROGRAM)
WERE KEPT WELL WITHIN ACCEPTABLE BOUNDS. (LIMITED OFF-
ICIAL USE--USUN 346)

THE DECISION ON "FINANCIAL SITUATION AND RELATED MATTERS"
WHICH WAS APPROVED INCLUDED THE ISSUE OF ACCUMULATED NON-
CONVERTIBLE CURRENCIES. THE FIVE-PARAGRAPHS ON THE SUBJECT
BASICALLY REPRESENTED A TEXT SUBMITTED BY CANADA, NETHER-
LANDS, UK AND FRG, AND SUPPORTED BY THE US, WHICH WAS
THE RESULT OF INTENSIVE NEGOTIATING AND DRAFTING SESSIONS,
AND IS BY FAR THE STRONGEST GOVERNING COUNCIL DECISION YET
ON THIS ISSUE. AMONG OTHER THINGS, IT IDENTIFIED
THE ACCUMULATED CURRENCIES AS A MAJOR UNDP PROBLEM AND URGED
COUNTRIES TO CONTRIBUTE IN CONVERTIBLE OR READILY USABLE
CURRENCIES, REQUESTED THAT THE ACCUMULATED CURRENCIES BE
USED TO PAY FOR GOODS AND SERVICES RENDERED IN
COUNTRIES WHICH CONTRIBUTE THOSE CURRENCIES, AND NOTED
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AGREEMENT OF FIELD EXPERTS OF COUNTRIES CONTRIBUTING
IN THOSE CURRENCIES TO RECEIVE PART OF THEIR SALARIES
IN THE ACCUMULATED CURRENCIES AND THE ADMINISTRATOR'S
ACTION TO REQUEST HEADQUARTERS STAFF AND EXPERTS TO
RECEIVE PART OF THEIR SALARIES IN THE ACCUMULATED CURRENCIES.
THE US WELCOMED THE DECISION AND STRESSED THAT THE US
PROPOSALS, NOW BEING HELD IN ABEYANCE, MAY BE PURSUED
IN THE FUTURE IF THE PROGRESS EXPECTED IS NOT ACHIEVED.
(CONFIDENTIAL --USUN 341, 346)

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TO SECSTATE WASHDC IMMEDIATE 2343

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LAGOS FOR AMB YOUNG

BEGIN UNCLASSIFIED

THE DECISION ON "FINANCIAL SITUATION AND RELATED MATTERS"
ALSO INCLUDED A PARAGRAPH APPROVING A \$44 MILLION
"INDICATIVE PLANNING FIGURE" (IPF) FOR THE SOCIALIST REPUBLIC
OF VIETNAM AND A \$1.6 MILLION IPF FOR THE SEYCHELLES FOR
THE PERIOD 1977-81. NO DELEGATION COMMENTED ON THE REVISED
IPF FOR VIETNAM AT ANY TIME DURING THE
GOVERNING COUNCIL'S SESSION.

DURING THE DISCUSSION OF UN FUND FOR POPULATION AC-
TIVITIES MOST SPEAKERS CALLED FOR RAPID BUT FLEXIBLE
INTRODUCTION OF CRITERIA IN SETTING PRIORITIES. EMPHASIS
WAS GIVEN TO COUNTRY-LEVEL ACTIVITY AND TO ESTABLISHING
MINIMUM COUNTRY PROGRAMS, ESPECIALLY IN THE 40
HIGH PRIORITY STATES. THERE WAS GENERAL ENDORSEMENT
OF AN ORGANIZATIONAL STRUCTURE FEATURING A SINGLE DEPUTY
WITH THE RANK OF ASSISTANT SECRETARY GENERAL. ALL PO-
PULATION PROJECTS, COUNTRY AGREEMENTS AND PROGRAMS

SUBMITTED TO THE COUNCIL WERE APPROVED. IN ADDITION, THE COUNCIL APPROVED THE BALANCED 15-PAGE REPORT OF THE COMMITTEE ON TECHNICAL COOPERATION AMONG DEVELOPING COUNTRIES AND THE THREE DECISIONS IT PROPOSED. (USUN 342,343, 344,348)

3. UN COUNCIL FOR NAMIBIA AND WATER CONFERENCE--

COMMITTEE 1 OF THE UN COUNCIL FOR NAMIBIA DECIDED TO RECOMMEND THAT THE COUNCIL ACCEPT THE INVITATION TO PARTICIPATE IN THE UN WATER CONFERENCE AND THAT IT BE REPRESENTED, PREFERABLY, BY ITS PRESIDENT, KAMANA(ZAMBIA). (USUN 351)

4. WORLD CONFERENCE TO COMBAT RACISM--

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GHANA INFORMED THE UN THAT IT CANNOT AFFORD THE OUTLAY TO HOLD THE WORLD CONFERENCE TO COMBAT RACISM IN ACCRA IN 1978, UN SPOKESMAN TOLD PRESS. THE COST WAS ESTIMATED AT \$510,000, WITH GHANA'S SHARE TO HAVE BEEN \$255,000 IN ADDITION TO BUILDING NEW INSTALLATIONS. (USUN 352)

5. SYG'S MIDDLE EAST TRIP--

THE UN ISSUED PRESS RELEASE ON SYG WALDHEIM'S MEETINGS WITH PRESIDENT SADAT, AND WITH THE US AND SOVIET AMBASSADORS IN CAIRO. IT ALSO INCLUDED EXCHANGES WITH CORRESPONDENTS AT THE CAIRO AIRPORT BEFORE THE SYG'S DEPARTURE FOR DAMASCUS FEB. 4. THE UN ISSUED ANOTHER RELEASE ON WALDHEIM'S MEETING IN SYRIA WITH PRESIDENT ASSAD FEB. 5 AND HIS EXCHANGES WITH NEWSMEN IN DAMASCUS. (USUN 349,350)

6. SECURITY COUNCIL -- BENIN'S COMPLAINT

THE SC BEGAN CONSIDERATION OF BENIN'S COMPLAINT OF AGGRESSION, AFTER INFORMAL BILATERAL CONSULTATIONS WERE FOLLOWED BY INFORMAL GROUP CONSULTATIONS FEB. 7. BENIN'S PERMREP BOYA (FOREIGN MINISTER DID NOT ARRIVE) CHARGED THAT "IMPERIALIST AGGRESSION" HAD BEEN CARRIED OUT AGAINST HIS COUNTRY THROUGH MERCENARIES WHO "WERE FINANCED BY SECRET SERVICES OF CERTAIN MONEY CIRCLES." IT WAS A CLEAR CASE OF AN ATTEMPT TO UNSEAT THE REVOLUTIONARY GOVERNMENT OF BENIN, AS PART OF A PLOT AGAINST THE THIRD WORLD, HE SAID. RAMPHUL (MAURITIUS) INTRODUCED BENIN-LIBYA-MAURITIUS DRAFT RESOLUTION (S/12282) WHICH CALLS FOR A THREE-MEMBER SC FACT-FINDING MISSION TO BE SENT TO BENIN WHICH WOULD REPORT TO THE SC BY FEB. 24 ON ITS INVESTIGATION (USUN 365 NOTAL). OTHER SPEAKERS WERE REPRESENTATIVES OF RWANDA, MADAGASCAR, GUINEA AND ALGERIA. SC PRESIDENT MURRAY (UK)

SUGGESTED MEMBERS MIGHT WISH TO HOLD INFORMAL CONSULTATIONS
BEFORE THE NEXT MEETING, WHICH IS SCHEDULED FOR 4:00 P.M.
FEB. 8, WHEN THE SOVIET UNION AND CUBA ARE LISTED TO SPEAK.
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(WESTERN SC MEMBERS PLAN TO MEET A..., FEB. 8.)

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LAGOS FOR AMB YOUNG

(THE UN CIRCULATED (S/12281), AT THE REQUEST OF GUINEA, A MESSAGE FROM PRESIDENT SEKOU TOURE TO THE SC PRESIDENT WHICH REGRETTED REPORTS OF ATTEMPTS OF SOME SC MEMBERS TO REFER TO THE OAU BENIN'S COMPLAINT OF "BARBAROUS AGGRESSION." GUINEA, AS MEMBER STATE COMMITTED TO STRUGGLE TO ELIMINATE "ALL MERCENARY PRACTICES" IN AFRICA, ASKED THE SC PRESIDENT TO CALL AN IMMEDIATE COUNCIL MEETING ON BENIN'S COMPLAINT. -- USUN 345)

BENIN -- PERMREP BOYA EXTENDED HIS BEST WISHES TO AMB YOUNG BEFORE TALKING ABOUT THE "BARBAROUS MERCENARIES" AND THE REFUSAL OF COLONIALISM AND NEO-COLONIALISM TO LET SMALL COUNTRIES EXIST. HE STATED THAT THE AGGRESSION AGAINST HIS COUNTRY HAD BEEN CARRIED OUT BY "BLOODTHIRSTY EUROPEAN MERCENARIES" WHO HAD COME IN A "PIRATE" DC-7 TURBO JET AND GREAT DAMAGE HAD BEEN DONE TO BUILDINGS. HE LISTED LARGE QUANTITIES OF SOPHISTICATED WEAPONRY WHICH HAD BEEN LEFT BEHIND AFTER THE MERCENARIES HAD BEEN BEATEN BACK AFTER THREE HOURS OF FIERCE FIGHTING, CITING ORIGINS AS BELGIUM, FRANCE, UK, US, SPAIN AND MOROCCO. OTHER OBJECTS COLLECTED INCLUDED DATES AND WINE AND CIGARETTES OF MOROCCAN, FRENCH AND US ORIGIN. THE KILLER MERCENARIES HAD NOT ONLY LEFT WEAPONS BEHIND, BUT ALSO DOCUMENTS. THEIR PIRATE PLANE HAD HAD TO CRASH-LAND, AND MANY CORPSES WERE FOUND; MANY PEOPLE OF HIS COUNTRY HAD BEEN KILLED AND WOUNDED, BOYA SAID.

BOYA ACCUSED THE PRESS OF LYING, AND SAID BENIN COULD NOT HAVE AFFORDED TO SUBSIDIZE THIS OPERJUION. IT WAS UP TO THE SC "TO FIND OUT" WHO PAID FOR THE SOPHISTICATED PLANE AND WEAPONS AND HIRED THE MERCENARIES, AND FROM WHAT AIRPORT THE PLANE TOOK OFF. THE MERCENARIES WERE RECRUITED, TRAINED AND FINANCED "BY SECRET SERVICES OF CERTAIN MONEY CIRCLES" AND THE WARPLANE "BELONGS TO THOSE MONEY CIRCLES," HE DECLARED. (AT THIS POINT, THE SECRETARIAT DISTRIBUTED ALBUMS WITH PHOTOGRAPHS OF WEAPONS.) BOYA QUOTED THE FRENCH AMBASSADOR IN COTONOU AS SAYING THERE COULD BE NO DOUBT

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THAT FOREIGN MERCENARY AGGRESSION HAD TAKEN PLACE, AND THE

ZAIREAN AMBASSADOR IN COTONOU AS HAVING SUPPORTED HIM. HE SAID THE IMPERIALIST AND REACTIONARIES WERE UNDERESTIMATING THE STRENGTH OF THE PEOPLE OF BENIN, WHO HAD FREELY CHOSEN THE PATH OF SCIENTIFIC SOCIALISM FOR DEVELOPMENT. AFTER REFERRING TO THE DOCUMENTS LEFT BEHIND BY THE MERCENARIES, MANY OF WHOM WERE WHITE, BOYA SAID THERE WAS A CLEAR CASE OF AN ATTEMPT TO UNSEAT THE REVOLUTIONARY GOVERNMENT OF BENIN, AS PART OF A PLOT AGAINST THE THIRD WORLD. BENIN WANTED THE SC TO SEND A SPECIAL MISSION TO COTONOU "TO IDENTIFY THOSE WHO COMMITTED THE AGGRESSION AND TO ASSESS THE DAMAGE CAUSED," AND IN THE SECOND STAGE THE SC SHOULD ASSIST IN REPAIRING THE DAMAGE AND PREVENT ANY RECURRENCE.

MAURITIUS -- RAMPHUL, SPEAKING FOR OAU, SAID THE PEOPLE OF BENIN DESERVED ADMIRATION FOR THE WAY THEY FOUGHT OFF "THE FACELESS ENEMY OF PEACE." THE ATTACK ON BENIN WAS AN ATTACK ON ALL AFRICA. STATING THE SC SHOULD DO ITS BEST TO IDENTIFY THE AGGRESSORS, HE INTRODUCED THE THREE-POWER RESOLUTION, DESCRIBED IT AS NON-CONTROVERSIAL, AND STATED IT WAS BASED ON PRECEDENTS IN OTHER CASES, SUCH AS THE ATTACK ON GUINEA.

RWANDA -- KARUHII, WHO SPOKE FOR THE AFRICAN GROUP, CALLED THE KNOWN FACTS SHOCKING AND BENIN'S COMPLAINT JUSTIFIED. HE AGREED THAT THE AIM OF THE ATTACK HAD BEEN TO TOPPLE THE GOVERNMENT OF BENIN FOR IMPERIALIST ENDS, AND HE SUPPORTED THE SENDING OF A MISSION OF INQUIRY.

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MADAGASCAR--RABETAFIKA SAID THAT DESPITE SOME "DISTORTED" STATEMENTS IN THE INTERNATIONAL PRESS AND THE "PSEUDO-JURIDICAN QUIBBLES" WHICH HAD BEEN HEARD, THE SC BY MEETING WAS ACCEPTING BENIN'S COMPLAINT. "JUST BECAUSE THERE WAS NO PERPETRATOR DOES NOT MEAN THERE WAS NO CRIME COMMITTED," HE SAID. THE IDEA SHOULD BE GIVEN UP THAT "THE REVOLUNTIONARY COUNTRIES ARE A TARGET OF A CERTAIN IDEOLOGY AND HAVE TO BE SAVED IN SPITE OF THEMSELVES, INCLUDING BY THE USE OF FORCE." HE CHARGED THERE WAS "AN IMPERIALIST CONSPIRACY"," WHICH WAS GROWING, AND THERE WAS AN INTERNATIONAL RESPONSIBILITY INNJHIS CASE. HE CITED AMONG OTHER INVASIONS THE BAY OF PIGS.

GUINEA--DOUKOURE SAID THAT LIKE GUINEA, BENIN HAD FOUND IMPERIALISM THE ENEMY NUMBER ONE IN AFRICA. HE CLAIMED THAT WHAT HAD OCCURRED IN BENIN WAS A REPETITION OF WHAT HAD HAPPENED TO GUINEA, AND ARGUED THAT IMPERIALISM RECRUITED "SICK AFRICANS" / WHO WERE "TRAINED IN OTHER COUNTRIES OF OUR CONTINENT" IN ORDER TO FULFIL THE AIMS OF IMPERIALISM. THE "LIES" BEING PASSED ABOUT IN THE IMPERIALIST PRESS REGARDING BENIN WERE THE SAME AS HAD BEEN PEDDLED DURING GUINEA'S TROUBLES, BUT THE PEOPLE OF AFRICA WOULD NOT BE TAKEN IN.

ALGERIA--RAHAL CONSIDERED THERE WAS TOO MUCH EVIDENCE OF AGGRESSION AGAINST BENIN FOR ITS REALITY TO BE CALLED INTO

QUESTION, AND HE SAW DANGER FOR ALL AFRICAN COUNTRIES.
THE PROBLEM OF MERCENARIES, WHICH HAD REACHED "ALARMING
PROPORTIONS" IN AFRICA, HAD POLITICAL DIMENSIONS
AND HAD TO BE FOUGHT BY POLITICAL MEANS. THAT EVIL WAS A THREAT TO T
HE
ENTIRE INTERNATIONAL COMMUNITY. ALGERIA, HE SAID, SUPPO-
RTED BENIN'S REQUEST FOR A FACT-FINDING MISSION AND WAS CERTAIN
THE SC WOULD ACCEDE TO BENIN'S APPEAL AND "FIND OUT THE
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TRUTH." (END UNCLASSIFIED (REPEATED INFO ADDIS ABABA,
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